

Nato Gzobava

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## United Nations Development Programme Bureau for Crisis Prevention & Recovery

### *Report of the BCPR Project Appraisal Committee Meeting*



**BPAC Number:** 6 August 2014 BPAC Meeting




**Start Time:** 8/6/2014 9:30 AM

**Chairperson:**  Marta Ruedas

**Members Present:** Sudha Srivastava; George Khoury (OIC for CSMT); Serdar Bayriyev (OIC for PPD); Kamal Kishore (OIC for DRT); Katy Thompson (OIC for ROLG); Vesna Dasovic-Markovic (OIC for CPT).

**Observers:** Owen Sumba; Hanne Kristensen; Fabrizio Andreuzzi; Isabelle Tschan; Nicholas Garrigue.

**Secretariat:**  Nato Gzobava  
Nazim Khizar  
Awa Dabo  
 Aliou Dia  
Fatoumata Kane

**Presenters:**  Yasumitsu Doken  
 Jelena Vladicic  
Christina Hackmann  
 Antoine Haarman

#### General Comments

<b>Project Title:</b>	Supporting the Political Champions for Disaster Resilience
<b>Project Duration:</b>	24month(s)
<b>Country:</b>	Global New York
<b>Project Budget:</b>	\$475,000.00
<b>Total Requested BCPR:</b>	\$475,000.00
<b>Gender Component:</b>	\$150,000.00
<b>Description:</b>	BPAC was informed that the project was part of the Global DRR Mainstreaming Initiative (GMI) implemented by BCPR and aimed to support global effort for integrating resilience in the development agenda, and local efforts to mainstream resilience in development planning and practices of countries and regions.

During its deliberations the BPAC made the following observations:

- The Political Champions Group (PCG) was launched 2 years ago was chaired by the UK and UNDP Administrator. The aim of the given proposal was to provide systematic support to the PCG by establishing a coordination capacity at the CO level as well as provide short-term technical assistance to RC offices in COs;
- If approved, the funds would be injected into the existing GMI programme. It was also noted that the GMI project was set to expire on 31 December 2014 and the DRT was working on its extension;
- BPAC members noted that it would have been better if the team should have submitted the original prodoc with updated RRF that would include this new activity instead of a current concept note that did not fully explain how it would fit into the existing programme;
- While approving the concept, it was suggested to temporarily defer the approval of the project until the extension beyond 2014 was secured and RRF was updated. According to the DRT, the process was supposed to be finalized within next few weeks.

Based on a thorough discussion, the BPAC recommended to defer the final endorsement of the project until the extension of the programme was secured. It should be circulated virtually once the extension was signed and RRF updated.

Donor	Fund	Allocation Amount
		\$0.00
<b>Grand Total</b>		<b>\$0</b>

**Project Title:** Community Security and Arms Control (CSAC) in Sudan  
**Project Duration:** 29month(s)  
**Country:** Sudan  
**Project Budget:** \$8,000,000.00  
**Total Requested BCPR:** \$1,000,000.00  
**Gender Component:** \$200,000.00

The BPAC was informed that the project aimed to enhance community security and peace by strengthening the resilience of communities, improving the livelihoods of people with conflict carrying capacities and facilitate graduated small arms control to contribute to the stabilization of Darfur region. It would cover 30 communities in all Darfur States.

During its deliberations the BPAC made the following observations:

**Description:**

- The proposal was in line with UNDP's Early Recovery Programme in Sudan. It was well integrated and coordinated with ongoing livelihoods projects and RoL and Governance Units of the Country Office;
- While Output 1 was clear in terms of achievements, the results were somewhat vague and required adjustment. The regional team was requested to work with the CO to have the matter addressed in the final prodoc;
- The BPAC also noted the innovative approach of the CO in program implementation that focused on sectoral interventions, contributing the Outcome 6 of the Strategic Plan.

Based on a thorough discussion, the BPAC recommended to endorse the proposal in the total amount of \$1,000,000.

Donor	Fund	Allocation Amount
00012-UNITED NATIONS DEVELOPMENT PRO	26921-CPR TTF Conflict Prevention	\$1,000,000.00
<b>Grand Total</b>		<b>\$1,000,000</b>

**Project Title:** Developing Women's Leadership for collective advocacy for Inclusive Peace and Security in Indonesia  
**Project Duration:** 12month(s)  
**Country:** Indonesia  
**Project Budget:** \$500,000.00  
**Total Requested BCPR:** \$500,000.00  
**Gender Component:** \$500,000.00

**Description:**

The BPAC was informed that the project, like Nepal project discussed during the meeting, represented a sub-project within the framework of the umbrella project, Peace Through Development in Disadvantaged Areas and aimed to support conflict prevention and peace building through establishment and functioning of women civil society organizations and multi-stakeholder networks working on the engagement for peace, equality access and community empowerment, mandated by the UNSCR 1325.

During its deliberations the BPAC made the following observations:

- The project would build on existing N-Peace capacities and network of women, capitalizing on the government leadership and the existing national action plan on UNSCR 1325 and 1820; it would mainly focus on organizing trainings, advocacy forums and networking meetings;
- It was noted that the project did not address human rights for women. While it mentioned raising awareness, there was not much about actual action. It was suggested to incorporate the human rights into the rights component during the implementation. In response the regional team noted that the given project would go under the N-Peace umbrella that had

extensive coverage of the human rights but agreed to advise the CO to make it more explicit during the implementation;

- It was noted that similar comments were made on the N-Peace project approved by the BPAC earlier, yet this new proposal seemed to have been developed notwithstanding those comments. There was a need to show more results beyond organizing meetings;
- As there was a need to go beyond just repetitively establishing a platform and have a better clarity on an end result, it was suggested to add some development activities to the project that would generate concrete results;
- While fully acknowledging the need to support and implement such projects, it was suggested to revise the proposal with more concrete activities and results and resubmit to the BPAC for consideration.

Based on a thorough discussion, the BPAC recommended to defer the approval of the proposal. It would need to be revised based on BPAC recommendations and resubmitted for consideration either through a virtual or regular BPAC meeting.

Donor	Fund	Allocation Amount
		\$0.00
<b>Grand Total</b>		<b>\$0</b>

<b>Project Title:</b>	Nepal Women's leadership for collective advocacy for inclusive peace and security
<b>Project Duration:</b>	12month(s)
<b>Country:</b>	Nepal
<b>Project Budget:</b>	\$500,000.00
<b>Total Requested BCPR:</b>	\$150,000.00
<b>Gender Component:</b>	\$150,000.00

The BPAC was informed that the project was aimed to create sustained capacity of women to participate and influence policies and decisions related to peace, conflict prevention and development to become more inclusive of voices and priorities of women.

During its deliberations the BPAC made the following observations:

- The project would build on existing N-Peace capacities and network of women, capitalizing on the government leadership and the existing national action plan on UNSCR 1325 and 1820; it would mainly focus on organizing trainings, advocacy forums and networking meetings;
- The BPAC members noted that there were other projects containing the similar gender component, for instance CDRMP, and inquired what would be different in the given project to avoid duplication;
- It was noted that the project did not address human rights for women. While it mentioned raising awareness, there was not much about actual action. It was suggested to incorporate the human rights into the rights component during the implementation. In response the regional team noted that the given project would go under the N-Peace umbrella that had extensive coverage of the human rights but agreed to advise the CO to make it more explicit during the implementation;
- It was noted that similar comments were made on the N-Peace project approved by the BPAC earlier, yet this new proposal seemed to have been developed notwithstanding those comments. There was a need to show more results beyond organizing meetings;
- As there was a need to go beyond just repetitively establishing a platform and have a better clarity on an end result, it was suggested to add some development activities to the project that would generate concrete results;
- While fully acknowledging the need to support and implement such projects, it was suggested to revise the proposal with more concrete activities and results and resubmit to the BPAC for consideration.

**Description:**

Based on a thorough discussion, the BPAC recommended to defer the approval of the proposal. It would need to be revised based on BPAC recommendations and resubmitted for consideration either through a virtual or regular BPAC meeting.

Donor	Fund	Allocation Amount
		\$0.00
<b>Grand Total</b>		<b>\$0</b>

<b>Project Title:</b>	Strengthening Police Reform in Myanmar
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**Project Duration:** 12month(s)  
**Country:** Myanmar  
**Project Budget:** \$500,000.00  
**Total Requested BCPR:** \$500,000.00  
**Gender Component:** \$80,000.00

The BPAC was informed that this joint project with UNODC aimed to strengthen the police reform process and link it to broader rule of law reforms that include working with communities to build public trust in justice institutions.

During its deliberations the BPAC made the following observations:

**Description:**

- Proposal was developed based on the preliminary mapping of the Myanmar Police Force conducted by UNODC in 2013 and the UNDP Rule of Law and Access to Justice Mapping carried out by UNDP in 2014;
- UNODC would be an implementing partner for the given project;
- If approved, the funding should be allocated from the Dutch contribution to the global Rule of Law programme.

Based on a thorough discussion, the BPAC recommended to endorse the project in the total amount of \$500,000.

Donor	Fund	Allocation Amount
00182-GOVERNMENT OF NETHERLANDS	26920-CPR TTF Conflict Prevention - Open	\$500,000.00
<b>Grand Total</b>		<b>\$500,000</b>

**Project Title:** Acceleration of Local Governance for Participatory, Inclusive and Sustainable Local Development in Stabilized Areas of Eastern DRC  
**Project Duration:** 8month(s)  
**Country:** Congo (Democratic Republic)  
**Project Budget:** \$800,000.00  
**Total Requested BCPR:** \$500,000.00  
**Gender Component:** \$30,000.00

The BPAC was informed that this project initiation plan (PIP) aimed to design a joint UNDP, UNCDF and MONUSCO project to work closer with the UNCDF and DPKO to support local governance and development in conflict affected areas. It would bridge the gap between humanitarian, stabilization and recovery work towards more sustainable development and local governance objective.

During its deliberations the BPAC made the following observations:

**Description:**

- The PIP was developed in collaboration with the UNCDF;
- The BPAC members noted that the proposal represented a good example of a unified approach to integrate all players on the ground.

Based on a thorough discussion, the BPAC recommended to endorse the proposal in the total amount of \$500,000.

Donor	Fund	Allocation Amount
00012-UNITED NATIONS DEVELOPMENT PRO	26921-CPR TTF Conflict Prevention	\$500,000.00
<b>Grand Total</b>		<b>\$500,000</b>

**Project Title:** Support to National and Local Resilience Building Initiatives  
**Project Duration:** 24month(s)  
**Country:** Eritrea  
**Project Budget:** \$4,580,000.00  
**Total Requested BCPR:** \$500,000.00  
**Gender Component:** \$75,000.00

**Description:**

The BPAC was informed that the project aimed to contribute towards strengthening of national capacity for resilience building and to raise awareness of high-level decision makers on DRR and undertake comprehensive DRR capacity building activities for national and regional stakeholders.

During its deliberations the BPAC made the following observations:

- It was noted that the Government's capacity on DRR was very weak; the project would therefore foresee building capacities at high-level decision makers at national and regional levels;
- The proposal was initially drafted for submission to the UN for larger funding. EU had also expressed its interest to fund the project. While the CO would contribute \$500,000;
- It was noted that the CO's request of \$1mln exceeded the 2014 pipeline projection for Eritrea. Therefore a suggestion was made to approve the pipeline amount at this point; should there be need for further funding, the CO could submit another request for executive decision as per regular practice.

Based on a thorough discussion, the BPAC recommended to endorse the proposal in principle for the total amount of \$500,000 with an option to come back for additional funding through the Executive Decision.

Donor	Fund	Allocation Amount
00012-UNITED NATIONS DEVELOPMENT PRO	26931-CPR TTF Disaster Risk Reduction	\$500,000.00
<b>Grand Total</b>		<b>\$500,000</b>

<b>Project Title:</b>	Support to National Reconciliation for Sustainable Peace in CAR
<b>Project Duration:</b>	30month(s)
<b>Country:</b>	Central African Republic
<b>Project Budget:</b>	\$4,103,823.00
<b>Total Requested BCPR:</b>	\$800,000.00
<b>Gender Component:</b>	\$160,000.00
<b>Description:</b>	The BPAC was informed that the project aimed to promote community level mediation to reduce violence, mitigate tensions and kick start dialogue for reconciliation and durable peace.

During its deliberations the BPAC made the following observations:

- The proposal was developed with close involvement of CPT;
- Noting the funding gap, the BPAC members inquired how the CO was going to address it. The regional team noted that the CO was actively engaging with the potential donors on the ground to secure required funding for project sustainability;
- In response to enquiry whether the project was a stand-alone undertaking focused on a reconciliation mechanism and/or integration, the regional team noted that the 3rd component was closely linked to livelihoods and other socio-economic activities being implemented by UNDP;
- It was noted that the strategy was relatively weak and would require further strengthening, with better inter- linkages among components. The regional team was requested to assist the CO in fine-tuning the strategy and linkages between various components.

Based on a thorough discussion, the BPAC recommended to endorse the project in the total amount of \$800,000.

Donor	Fund	Allocation Amount
00012-UNITED NATIONS DEVELOPMENT PRO	26921-CPR TTF Conflict Prevention	\$800,000.00
<b>Grand Total</b>		<b>\$800,000</b>

<b>Project Title:</b>	Joint Project for the Revitalization of the Justice System and the Fight Against Human Rights Violation in the CAR
<b>Project Duration:</b>	36month(s)
<b>Country:</b>	Central African Republic
<b>Project Budget:</b>	\$14,984,004.00
<b>Total Requested BCPR:</b>	\$1,800,000.00
<b>Gender Component:</b>	\$270,000.00
<b>Description:</b>	The BPAC was informed that the project aimed to bring the justice system at the core of peace consolidation and reconciliation in CAR. It would focus on two axes (1) institutional support to strengthen the justice system, and (2) community level support in order to strengthen security and community protection.

During its deliberations the BPAC made the following observations:

- Initial activities covered by the given proposal were supported and funded by Denmark that helped to develop a greater ROL program;
- The project would target essential support for establishing justice systems, while continuing to support gendarmerie;
- A number of donors expressed their interest to financially support the program, including the USAID;
- Given the joint nature of the program, the proposal was developed in collaboration with the DPKO and UN Women;
- It was noted that working on establishing legal mechanisms to deal with individuals detained by DPKO, would be a main priority for UNDP;
- While fully acknowledging a number of potential risks related to such program, the BPAC unilaterally agreed that supporting this program would be the best effort UNDP could undertake in current setting;
- It was noted that the requested amount was considerably higher than the pipeline for the CAR and a number of BPAC members suggested to approve a limited amount at this point, allowing the CO to come back for additional funding at a later stage. However it was finally agreed to support the full amount, considering the importance of the program to the CO.

Based on a thorough discussion, the BPAC recommended to endorse the proposal in the total amount of \$1,800,000 to be allocated in tranches based on annual requirement.

Donor	Fund	Allocation Amount
00182-GOVERNMENT OF NETHERLANDS	26920-CPR TTF Conflict Prevention - Open	\$1,000,000.00
00012-UNITED NATIONS DEVELOPMENT PRO	26921-CPR TTF Conflict Prevention	\$800,000.00
<b>Grand Total</b>		<b>\$1,800,000</b>

<b>Project Title:</b>	Programme for Peace Consolidation and Stabilization in Côte d'Ivoire
<b>Project Duration:</b>	24month(s)
<b>Country:</b>	Côte d'Ivoire
<b>Project Budget:</b>	\$6,580,000.00
<b>Total Requested BCPR:</b>	\$2,500,000.00
<b>Gender Component:</b>	\$300,000.00

The BPAC was informed that the programme aimed to contribute to a conducive political environment in order to ensure a peaceful electoral period in 2015. It would focus on three axes (1) national reconciliation and promotion of social cohesion among communities, (2) improvement of security through support to DDR, the reduction of Small Arms and Light Weapons and community security, and (3) support establishment of conducive political environment for peaceful presidential elections in 2015.

During its deliberations the BPAC made the following observations:

**Description:**

- The project would focus on three major priority areas: social cohesion, reintegration of ex-combatants and IDPs, and small arms from community recovery perspective;
- BPAC members noted that there was mismatch between some activities and targets, particularly in the Output 1. It was suggested to make output indicators less ambitious at this point, noting the current shortfall in resource mobilization;
- It was noted that earlier BCPR investments were unsuccessful due to weak organizational structure of the Country Office. In response the regional team reassured the BPAC on improvements in CO organizational structure and expressed its confidence in improved delivery capacity of the CO;
- As BCPR had pushed the CO to revise the CPR program before any further funding could be committed, a suggestion was made to link the funding to overall performance, going beyond the targets specific to the given project.
- Noting that the requested amount was higher than the 2014 pipeline projection for Cote d'Ivoire, the CO would need to decrease the funding request by \$500k.

Based on a thorough discussion, the BPAC recommended to endorse the proposal in the total amount of \$2,000,000.

Donor	Fund	Allocation Amount
00012-UNITED NATIONS DEVELOPMENT PRO	26921-CPR TTF Conflict Prevention	\$2,000,000.00
<b>Grand Total</b>		<b>\$2,000,000</b>

**Project Title:** Support to Inclusive and Decentralized Local Governance for Greater Resilience to Crises  
**Project Duration:** 12month(s)  
**Country:** Mali  
**Project Budget:** \$780,000.00  
**Total Requested BCPR:** \$500,000.00  
**Gender Component:** \$75,000.00

The BPAC was informed that this project initiation plan (PIP) aimed to prepare a detailed program content-wise, establish strategic partnerships (especially with MINUSMA) and secure financial resources while addressing some of the most pressing needs of local communities and local populations in the North to maintain social cohesion and responding to the considerable social and economic needs. Specifically, the PIP would work on three objectives: (1) strengthening the foundations of local governance more responsive to the immediate needs of people in the areas affected by the crisis and restore confidence in state institutions, (2) contribute to the revitalization of the decentralization reform and its better adaptation to risks of repeated conflicts, (3) ensure the complete formulation, including resource mobilization and partnership development.

During its deliberations the BPAC made the following observations:

**Description:**

- The PIP was intended to design a larger joint program in collaboration with the UNCDF and MINUSMA;
- The project would initially target 4 communities with an intent to expand at a later stage;
- It was linked with other livelihoods and social cohesion projects implemented in Mali;
- Some BPAC members expressed their doubt on suitability of PIP for the proposed activities as most of them were development activities while the purpose of PIP would mainly be collection of analytical data or limited start-up of pilot activities;
- It was also noted that the results were overstated and therefore required to be deflated. IT was suggested to rework the proposal, converting it to a small-scale pilot development project.

Based on a thorough discussion, the BPAC recommended to endorse the proposal in principle. However, the allocation would be released only upon submission of revised proposal, converted into a development project.

Donor	Fund	Allocation Amount
00012-UNITED NATIONS DEVELOPMENT PRO	26921-CPR TTF Conflict Prevention	\$500,000.00
<b>Grand Total</b>		<b>\$500,000</b>

Endorsed by Chairperson:

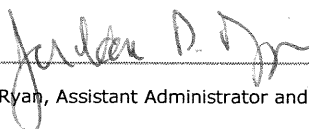


Date:

19-VII-2014

Comments from the Director:

Approved by Director:



Date:

Jordan Ryan, Assistant Administrator and Director

